

In-Lieu Fee (ILF) Program: Financial Accounting Reforms

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Overview

- Background:
 problems with past
 practice need for
 reforms
- What the regulations say about:
 - ILF program account
 - Administrative fees
 - Setting the fee for ILF program credits



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Part II

Department of Defense

Department of the Army, Corps of Engineers 33 CFR Parts 325 and 332

Environmental Protection Agency

40 CFR Part 230 Compensatory Mitigation for Losses of Aquatic Resources; Final Rule

Problems with Past Practice

- Lack of transparency and accountability with ILF funds management
- ILF's not collecting sufficient funds
- ILF funds co-mingled with non-ILF funds
 - Subsidizing mitigation?

The Status and Character of In-Lieu Fee Mitigation in the United States

United States General Accounting Office

Report to Congressional Requesters

WETLANDS PROTECTION

Assessments Needed to Determine Effectiveness of In-Lieu-Fee Mitigation



GAO-01-325

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ILF Instrument Requirements 33 CFR 332.8(d)(6):

- Service area(s)
- Accounting procedures
- Provision stating legal responsibility
- Default and closure provisions
- Reporting protocols
- Compensation planning framework
- Advance credits and draft fee schedule
- Method for determining fees and credits
- Description of ILF program account
- Any other information required by DE

ILF Program Account 33 CFR 332.8(i)

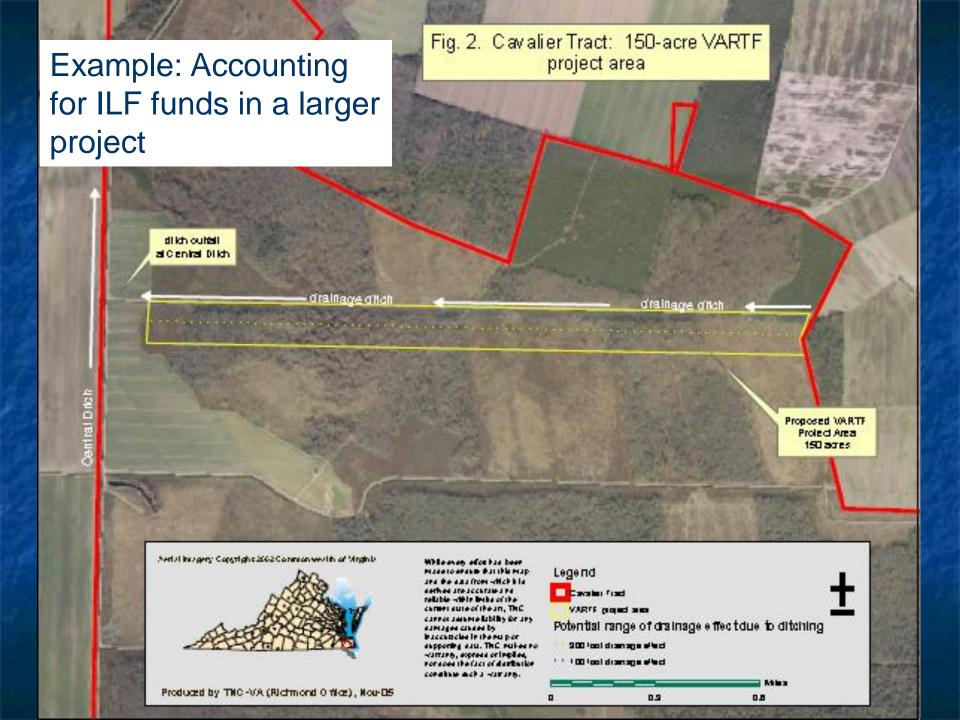
- ILF sponsor must establish an ILF program account :
 - After instrument approval but before accepting any fees
 - At FDIC member institution
 - Account funds for mitigation projects only
 - Non ILF funds must be kept in separate accounts
 - Interest income remains in account be used for mitigation
 - Can funds for long-term management be transferred?

ILF Program Account 33 CFR 332.8(i)

- ILF program account funds may only be used for:
 - "selection, design, acquisition, implementation and management of ILF compensatory mitigation projects"
 - Except for a "small percentage" that can be used for administrative costs
 - Amount approved by Corps in consultation with IRT
 - Specified in the ILF program instrument
 - Current range of 5% to 20%

ILF Program Account 33 CFR 332.8(i)

- Corps responsible for funding approval
 - Corps may direct funds to provide alternative compensatory mitigation if ILF project not implemented within required time frames
- Annual reports
 - Fees collected, funds expended
 - List of permits using ILF program
 - Credit balances, by service area
 - Account expenditures
- Program audit



Examples of Program Accounting

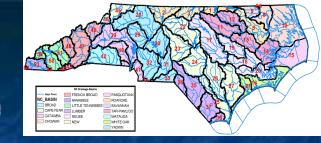
- Mitigation funds kept separate from other monies:
 VA Aquatic Resources Trust Fund
 AZ Game and Fish Dept
- Administrative expenses:
 Georgia Wetland Trust Fund (schedule)
 VT ILF (% of fees)
- Annual Reporting: VA ARTF, AZDGF, NC EEP
- Program audit: Georgia Wetland Trust Fund

Setting ILF Credit Fees 33 CFR 332.8(o)(5)(ii)

- Cost per unit of credit must include expected cost of aquatic resource restoration, establishment, enhancement and/or preservation in that service area
- Full cost accounting:
 - Land acquisition, project planning and design, construction, plant materials, labor, legal fees, monitoring, remediation, adaptive management, administrative costs, contingency costs, financial assurances, and long-term management and site protection



NC EEP Fee Schedule



Fee Category	Credit Unit	Fee per Unit (<u>Higher Fee HUs)</u>	Fee per Unit (Lower Fee HUs)
Riparian Buffer	square foot	\$1.02	\$1.02
Stream	linear foot	\$365	\$276
Nonriparian Wetland	acre	\$48,311	\$24,844
Riparian Wetland	acre	\$66,961	\$37,859
Coastal Wetland	acre	\$164,721	\$164,721

Questions

